

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY TEHRAN IMMEDIATE

S E C R E T STATE 112131

EXDIS

FOR ASST SECY SISCO

FOLLOWING SENT SECSTATE WITH INFO AMMAN BEIRUT LONDON MOSCOW
PARIS VIENNA TEL AVIV AND CAIRO FROM USUN NY DATED 07 JUN 73
REPEATED YOU:

QUOTE

S E C R E T USUN 2141

EXDIS

E. O. 11652: XGDS-1

TAGS: UNSC, XF, PFOR

SUBJECT: SC DEBATE ON ME, JUNE 6: SCALI MEETING WITH AUSTRIAN PERMR
EP

1. AUSTRIAN PERMRREP JANKOWITSCH REQUESTED MEETING WITH AMB
SCALI JUNE 6 TO REVIEW ME SITUATION IN SC. SCALI STATED THAT
HIS STATEMENT IN WASHINGTON LAST WEEK HAD VERY CANDIDLY PUT OUR
POSITION " ON LINE : " THERE CAN BE NO TAMPERING WITH 242; WE SEE
" NO VALUE " IN ANY NEW MECHANISM; AND BELIEVE " PRISTINE RE-
AFFIRMATION OF 242 " SHOULD BE OUTCOME OF SC DEBATE. ANYTHING
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BEYOND THAT COULD RESULT " IN LOSING ISRAEL". IN REAL WORLD, SCALI SAID, SOLUTION WILL COME ABOUT ONLY WHEN PARTIES ARE READY TO TALK AND TO NEGOTIATE. SETTLEMENT WILL NOT BE ACHIEVED AS RESULT OF UN ACTION.

2. AS JANKOWITSCH KNEW, SCALI CONTINUED, ISRAEL " IS NOT IN LOVE WITH JARRING" BUT IF COUNCIL WISHES TO REACTIVATE JARRING WE CERTAINLY ARE AGREEABLE. WE ARE PARTICULARLY ANXIOUS THAT SC DO NOTHING WHICH COULD DIMINISH POSSIBILITY OF NEGOTIATIONS. HE SAID THAT WE WERE FAMILIAR WITH AUSTRIAN IDEA AND SEE NO OBJECTION TO HAVING SYG " TAKE OVER AS AGENT OF CONCILIATION" BUT IN ALL HONESTY WE FAIL TO SEE HOW AUSTRIAN CONCEPT OF DEFINING ISSUES HAS ANY CHANCE OF SUCCESS. LATER IN CONVERSATION, SCALI NOTED OUR APPRECIATION OF AUSTRIA' S DESIRE TO BE HELPFUL BUT WE BELIEVED THERE WAS SOME DANGER IN ATTEMPTING WHAT THEY HAVE IN MIND AT THIS POINT.

3. JANKOWITSCH EXPLAINED THAT THERE WAS MISUNDERSTANDING ABOUT AUSTRIAN IDEAS AND THIS MISUNDERSTANDING HAD BEEN REFLECTED IN OUR REPLY TO AUSTRIAN FONMIN. AUSTRIA WANTED TO GIVE PARTIES OPPORTUNITY TO CREATE CONFIDENCE IN EACH OTHER OVER PERIOD OF TIME; IT WAS " A CONFIDENCE BUILDING EXERCISE". NO TIMETABLE WAS INTENDED NOR DID THE CONCEPT INCLUDE IMPOSITION ON THE PARTIES. AUSTRIA RECOGNIZED AGREEMENT OF PARTIES WAS NEEDED AND THEIR IDEA DID NOT EXCLUDE DIRECT OR INDIRECT NEGOTIATIONS, NOR INTERIM ARRANGEMENT. AUSTRIA BELIEVED THERE WAS NEED FOR MOMENTUM AND THE CREATION OF AN INTEREST IN NEGOTIATIONS. AUSTRIA WAS NOT PUSHING ITS IDEA; IT HAD BEEN RAISED WITH A FEW PARTIES AND ISRAEL HAD ALREADY INDICATED ITS OPPOSITION. SOME DAY THE IDEA MAY BE USEFUL; IT HAS BEEN " THROWN INTO RING AND IT IS THERE TO BE TAKEN UP OR NOT TAKEN UP."

4. IN ENSUING CONVERSATION, SCALI SAID EGYPT APPEARED TO BE CREATING A WAR ATMOSPHERE BUT NOT YET A WAR SITUATION ON THE GROUND. ZAYYAT HAD TOLD US THAT CURRENT DEBATE WAS " PLEA FOR HOPE." ADMINTTEDLY, ISRAEL CURRENTLY SEES NO COMPULSION TO MOVE; IN DUE COURSE THEY WILL HAVE TO SEE NECESSITY OF COMPROMISE. AT PRESENT, THERE ARE MAY PEACE-MAKERS SUCH AS BOURGUIBA, TITO, AND PROPONENTS OF VARIOUS MECHANISMS (JANKOWITSCH INTERJECTED " NOT AUSTRIA") BUT WHEN ALL IS SAID AND DONE ABOUT THESE EFFORTS RESULT WOULD BE
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THE ISRAEL " WOULD NOT PLAY BALL." US IS GENERALLY INTERESTED " IN MOVING ISRAEL" AND WE WILL TRULY TRY TO BE EVEN- HANDED. US WILL MAKE CLEAR THAT OUR OWN SEPARATE INTERESTS ARE AT STAKE. BUT, HAVING SAID THAT, WE ALWAYS GET BACK TO THE NEED FOR NEGOTIATIONS. US IS NOT CONTENT WITH STATUS QUO. SALE OF WEAPONSTO KUWAIT AND SAUDI ARABIA IS CERTAINLY NOT POPULAR WITH ISRAEL BUT WE BELIEVE THESE ACTIONS SHOULD BE TAKEN BECAUSE

OUR OWN NATIONAL SECURITY INTERESTS ARE INVOLVED. ANOTHER ILLUSION IS THAT ISRAELI ELECTION SHOULD DETER SEARCH FOR PEACE; ELECTIONS WILL NOT BE DETERMINING FACTOR IN WHAT US DOES. LIKEWISE ENERGY CRISIS WILL NOT BE DECISIVE FACTOR IN OUR ACTIONS. THIS CRISIS IS TRANSIENT PROBLEM AND THERE IS NO NEED TO MAKE DECISIVE COMMITMENTS ON ME DUE TO IT.

5. PRESIDENT NIXON, SCALI AFFIRMED, IS KEENLY, DEEPLY AND PERSONALLY INTERESTED IN FINDING ME PEACE. " YEAR OF EUROPE" DOES NOT MEAN ME IS FORGOTTEN. PRESIDENT, SCALI CONTINUED, IS TOTALLY COMMITTED TO " A GENERATION OF PEACE" AND HE WILL NOT PERMIT DOMESTIC ISSUES TO DETER HIM FROM THIS COMMITMENT.

6. TURNING BACK TO PRESENT DEBATE, SCALI SAID HE WISHED TO EMPHASIZE THAT UN CAN GIVE APPEARANCE OF MOVEMENT BUT ANYTHING BEYOND THIS WOULD CUT ACROSS OTHER EFFORTS IN REAL WORLD TO FIND PEACEFUL SOLUTION, AND US WOULD BETO ANY RES WHICH CHANGED 242. THERE IS NO MAGIC FURMULA FOR A SOLUTION AND ONLY TOUGH NEGOTIATIONS WILL HAVE RESULTS.
SCALI

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